



NOTICE OF COUNCIL MEETING

SPECIAL STUDY SESSION
TELECONFERENCE (Open to the Public)
January 18, 2022
6:30 p.m.

TELECONFERENCE/ELECTRONIC PARTICIPATION PROCEDURES

Members of the Aurora City Council will participate in the January 18, 2022 Special Study Session by teleconference due to concerns surrounding the COVID-19 (coronavirus) outbreak. To keep the members of our community, employees and leaders safe, there will be no public presence at the meeting. Members of the public and media will be able to participate remotely through the options listed below:

View or listen live to the Special Study Session

Live streamed at www.auroraTV.org
Cable Channels 8 and 880 in Aurora
Call: 855.695.3475

Translation/Accessibility

The City will provide closed captioning services on Cable Channels 8 and 880. If you need any other accommodation, please contact the Office of the City Clerk at (303) 739-7094. If you are in need of an interpreter, please contact the Office of International and Immigrant Affairs at 303-739-7521 by Tuesday, January 18, 2022 at 9:00 a.m. (Si necesita un intérprete, comuníquese con la oficina de asuntos internacionales e inmigrantes en 303-739-7521 por el viernes anterior a la reunión del lunes.)

For other information regarding public meetings, please contact the Office of the City Clerk at (303) 739-7094 or by email at CityClerk@auroragov.org or visit www.auroragov.org



AGENDA
Special Study Session of the Aurora City Council

Tuesday, January 18, 2022

6:30 p.m.

VIRTUAL MEETING

City of Aurora, Colorado

15151 E Alameda Parkway

Pages

1. Discussion of the AGRIP Program

1

Vanessa Wilson, Chief of Police / Joshua Nicholas, Chief of Community Relations /
Jessica Prosser, Director of Housing and Community Services

Estimated time: 20 minutes



CITY OF AURORA

Council Agenda Commentary

Item Title: A-GRIP History and Overview
Item Initiator: Joshua Nicholas
Staff Source/Legal Source: Joshua Nicholas, Vanessa Wilson, Jessica Prosser
Outside Speaker: n/a
Council Goal: 2012: 2.4--Work with our partners to ensure that every child and young person in Aurora have access to fundamental resources

COUNCIL MEETING DATES:

Study Session: 1/3/2022

Regular Meeting: N/A

ITEM DETAILS:

Staff were asked to provide information on the prior A-GRIP program, including staffing, services, budget, and purposes of the program. The attached presentation provides that information. Staff will go over the presentation and answer questions during the Special Study Session.

ACTIONS(S) PROPOSED *(Check all appropriate actions)*

- Approve Item and Move Forward to Study Session
- Approve Item as proposed at Study Session
- Approve Item and Move Forward to Regular Meeting
- Approve Item as proposed at Regular Meeting
- Information Only
- Approve Item with Waiver of Reconsideration
Reason for waiver is described in the Item Details field.

PREVIOUS ACTIONS OR REVIEWS:

Policy Committee Name: N/A

Policy Committee Date: N/A

Action Taken/Follow-up: *(Check all that apply)*

Recommends Approval

Does Not Recommend Approval

Forwarded Without Recommendation

Recommendation Report Attached

Minutes Attached

Minutes Not Available

HISTORY *(Dates reviewed by City council, Policy Committees, Boards and Commissions, or Staff. Summarize pertinent comments. ATTACH MINUTES OF COUNCIL MEETINGS, POLICY COMMITTEES AND BOARDS AND COMMISSIONS.)*

As part of Council's ongoing discussions regarding the Youth Violence Prevention Program, Council requested that staff provide information on the prior A-GRIP program.

ITEM SUMMARY *(Brief description of item, discussion, key points, recommendations, etc.)*

The attached presentation provide an overview and history of the A-GRIP program.

QUESTIONS FOR COUNCIL

What additional information would Council wish to see?

LEGAL COMMENTS

Type legal comments here

PUBLIC FINANCIAL IMPACT

YES NO

If yes, explain: N/A

PRIVATE FISCAL IMPACT

Not Applicable Significant Nominal

If Significant or Nominal, explain: N/A

**City Council Special Study Session
January 18, 2022
A-GRIP Presentation**



Aurora Police Department
Community Relations Section

A-GRIP Overview

- Origins of A-GRIP found in Neighborhood Services (now Housing and Community Services) under Original Aurora Renewal programming
- Launched 2011, ended in 2018
- Funded via
 - federal grants
 - court surcharge
 - red light photo enforcement program
- Community partners contracted to provide support to youth
- Staff included 4 outreach workers providing direct service to youth
- Target population: ages 5 – 24 and their families



A-GRIP Program Goals

2012 Final Report

Prevent youth from becoming involved with gangs by expanding community awareness and by assessing and providing appropriate services to high-risk youth and their families

Intervene with gang-involved youth, provide case management, coordinate the provision of appropriate services and arrange pro-social activities

Expand the gang-reduction plan to include strategies pertaining to juvenile re-entry



A-GRIP Target Area



Comprehensive Gang Model

"The OJJDP Comprehensive Gang Model is a set of five core strategies that offer a comprehensive, collaborative approach designed to prevent and reduce gang violence."

- **Community Mobilization:** Involvement of local citizens, including former gang members and community groups and agencies, and the coordination of programs and staff functions within and across agencies.
- **Opportunities Provision:** The development of a variety of specific education, training, and employment programs targeting gang-involved youth.
- **Social Intervention:** Youth-serving agencies, schools, street outreach workers, grassroots groups, faith-based organizations, law enforcement agencies, and other criminal justice organizations reaching out and acting as links between gang-involved youth and their families, the conventional world, and needed services.
- **Suppression:** Formal and informal social control procedures, including close supervision or monitoring of gang youth by agencies of the criminal justice system and also by community-based agencies, schools, and grassroots groups.
- **Organizational Change & Development:** Implementation of policies and procedures that result in the most effective use of available and potential resources to better address the gang problem.



A-GRIP Timeline

2010

A-GRIP strategic plan created by sixty-five stakeholders from 50 agencies

2011

A-GRIP programming implemented through partner agencies

2013

City Council pledges court surcharge funding to support A-GRIP for seven years. Service area expanded

2015

Police Programs & Aurora Renewal Programs move to Aurora Police Department, Aurora for Youth

2017

Staff includes one program manager, four street outreach workers, and one support specialist

2018

Photo red light surcharge funding no longer available to support A-GRIP, program ends



A-GRIP Snapshot

Outcomes

Street Outreach Workers **proactively contacted 70 youth** through outreach efforts

Provided 29 gang awareness presentations, reaching 774 audience members

Participated and distributed program information at **15 major events** including

- school involvement: back-to-School nights, resource fairs
- community events: Fall Fest, Cinco de Mayo, Juneteenth
- youth service provider trainings

Conducted risk assessments on youth referred to the JAC by a variety of referral sources. 124 youth referred, 56 youth assessed

A-GRIP achieved 80% of the objective to case manage 25 youth; with 2 youth completing the program and 10 others remained in services or were in the enrollment phase



A-GRIP Snapshot

Unanticipated outcomes, impacts, barriers

Project largely successful; **unable to meet expected figures** for

- number of youth assessed
- number of youth receiving case management

44% of parents of youth referred to the JAC have **refused assessment or have failed to show** for appointments.

Of those who completed a JAC assessment and/or were determined A-GRIP eligible, a **significant number (37%) failed to enroll.**

- lack of enrollment was due to youth refusing services, moving from the area, being incarcerated, and other factors.

Number of gang-involved youth referred directly to the Street Outreach Worker or Intervention Team for case-management services typically **decline during the summer** when school is not in session.

Referrals typically increase once school resumes.



A-GRIP Snapshot

Lessons Learned

Family refusal of services underscores importance of A-GRIP's participation in community events and awareness-raising activities; allows **program to gain recognition with parents**

Ongoing clarification of A-GRIP services and promoting the value of the program remains a need

Evaluation data are limited; outreach workers report youth under case management are more deeply involved in gang activity; evaluation data does indicate enrolled youth are older in age

Serving older and potentially more deeply involved youth will continue to challenge the project; these youth are those for whom intervention is most needed to impact gang presence, crime, and violence



A-GRIP Funding Sources

2010 OJJDP Technical Assistance Grant (\$5,400): Training and support from the National Gang Center for the development of the A-GRIP strategic plan with 65 community stakeholders

2011 DCJ A-GRIP 4-year grant (\$392,944): One GRASP outreach worker (Ron Blan), .5 FTE for JAC bilingual risk assessment specialist (Leo Morales), and program evaluation by Omni Institute

2011 Power UP 4-year grant (\$446,484): Functional Family Therapy provided by Friends for Youth and Mile High Behavioral Health (formerly the Council on Substance Abuse and Mental Health) and program evaluation by Omni Institute

2014 ViP 4-year grant (567,904): Prevention and intervention activities provided through AFY, HOODMONSTERS and Friends for Youth, with program evaluation by CO School of Public Health

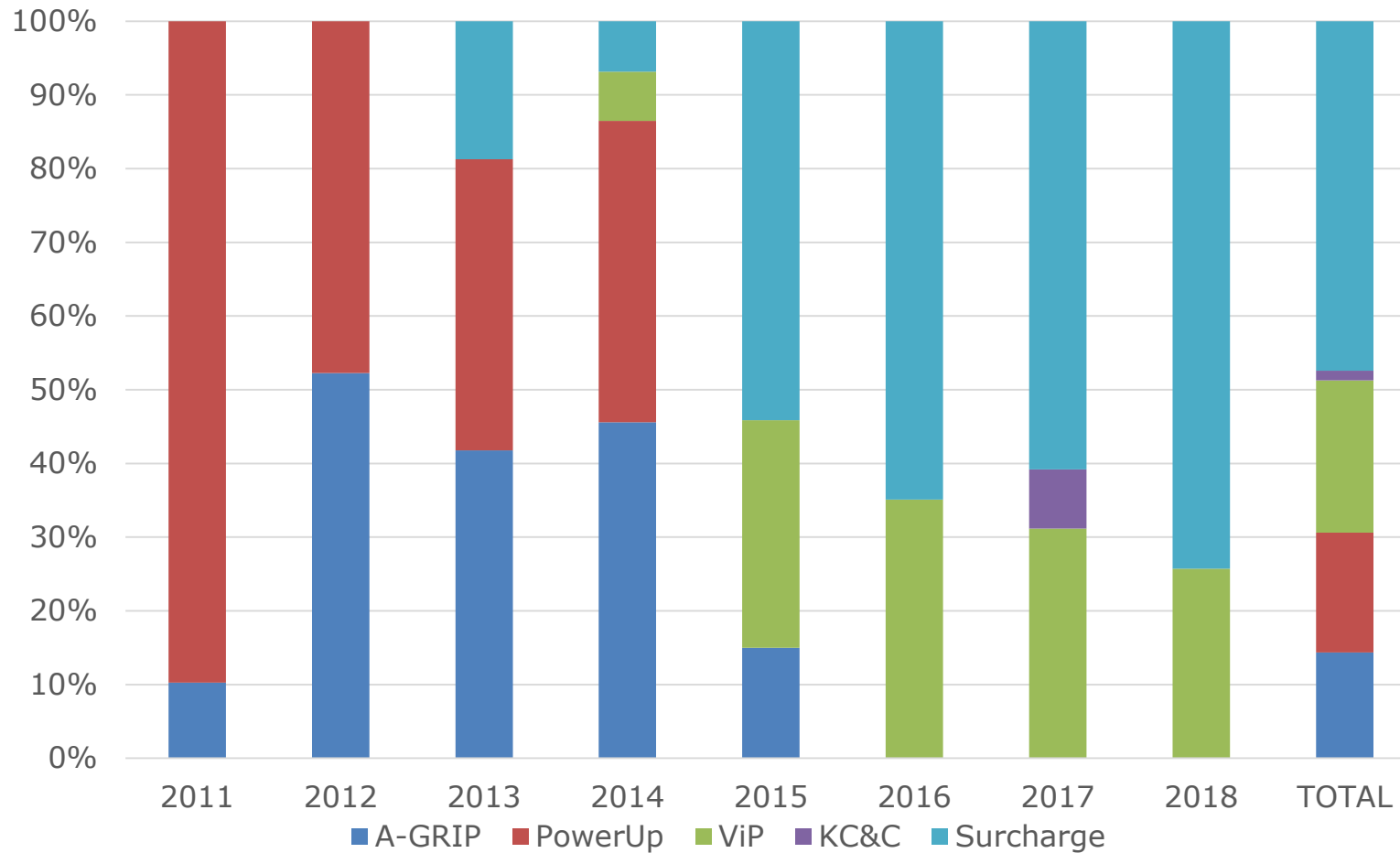
2017 Kids Cops and Communities (35,923): Study by CO School of Public Health that explored the relationship between police and the community's youth

Yearly A-GRIP Funding Breakdown

	A-GRIP	PowerUP	ViP	KC&C	Surcharge	Combined Total
2011	\$18,414	\$161,070				\$179,484
2012	\$120,536	\$110,146				\$230,682
2013	\$109,798	\$103,834			\$49,223	\$262,855
2014	\$77,157	\$69,116	\$11,337		\$111,557	\$269,167
2015	\$67,038		\$138,047		\$242,119	\$447,204
2016			\$170,880		\$316,151	\$487,031
2017			\$139,833	\$35,923	\$272,792	\$448,548
2018			\$107,807		\$311,239	\$419,046
Funding Source Total	\$392,943	\$444,166	\$567,904	\$35,923	\$1,303,081	\$2,744,017



A-GRIP Funding Snapshot



A-GRIP Community Partner Funding Allocation



	01/01/11-08/31/20	Surcharge	Grants	Other	Total
GRASP		445,014	204,044	150	649,208
JAC*		144,612	77,837	699	223,148
Omni Institute		33,987	42,440	-	76,427
Mile High Behavioral Health*		131,403	352,319	-	483,722
Friends for Youth		103,365	397,715	5,231	506,311
HOODMONSTERS		-	95,833	-	95,833
CU School of Public Health		24,506	159,236	-	183,742
VOA Camp Postcard		25,000	-	-	25,000
Total Partners		907,887	1,329,424	6,080	2,243,391
Community Program Supv.		468,333	113,831		582,164
Total		1,281,156	1,443,255	6,080	2,730,491



YVPP Components of Comprehensive Gang Model

Comprehensive Gang Model Strategies	YVPP Aurora Model Strategies
Community Mobilization: Community Engagement & Collaboration	Primary Prevention: Targeted response and focus on the entire population of high-crime , high-risk communities to reduce community risk factors and provide opportunities to increase protective factors.
Opportunities Provision: Education, Training and Employment Programs	<i>This effort will be part of the Multi-Disciplinary Team; Arapahoe/Douglas Works is a YVPP Stakeholder and is actively doing this work.</i>
Social Intervention: Outreach & access to provision of services for gang-involved youth and their families	<p>Intervention & Re-Entry: Create and support a network of partner agencies that can provide effective and efficient case management intervention and re-entry services to high-risk youth, families and communities most adversely impacted by violent crime.</p> <p>Secondary Prevention: Activities and services targeting at-risk youth and families</p> <ul style="list-style-type: none"> • Notice of Funding Opportunity: Crisis Supports, Specialist Mental health Supports
Suppression: Community policing with formal and informal social controls and accountability measures	<i>This work is being done by the RAVEN, APD, and other US Attorney Efforts thorough Project Safe Neighborhoods</i>
Organizational Chang and Development: Development of policy for effective use of resources	<p>Program Infrastructure: Develop the program’s infrastructure to ensure the success of a multi-year, multi-level and multi-sector response to address youth violence.</p> <p>Organizational Change: Develop and implement organizational changes to support the YVPP network’s coordinated and collective response to prevent and intervene in violent behaviors.</p>



Specific Model Programming Efforts

Comprehensive Gang Model Strategies A-GRIP Efforts	YVPP Aurora Model Strategies
Community Assessment	Community Assessment: <i>Completed 2021</i>
Steering Committee & Multi-Disciplinary Team (Intervention Group)	Steering Committee & Multi-Disciplinary Team (Intervention Group), Community Mobilization Team: <i>Convened in 2021</i>
Program Infrastructure: <ul style="list-style-type: none"> • Lead Agency • Project Director • Outreach Worker Training • Evaluation & Sustainability • MOU's • Identification of Evidence-Based Programs • Subcontractor Funding & Scope of Work • Safety Protocols • Education 	Program Infrastructure: <ul style="list-style-type: none"> • Lead Agency: <i>Identified in 2020</i> • Project Manager: <i>Hired in 2021</i> • Outreach Worker Training: <i>Developed & In Process 2021 / 2022</i> • Evaluation & Sustainability: <i>In process</i> • MOU's: <i>In process</i> • Identification of Evidence-Based Programs: <i>Completed 2021</i> • NOFO & Scope of Work: : <i>In process</i> • Safety Protocols: <i>In process</i> • Education Series: <i>In process</i>



Other YVPP Duplication of Efforts

The A-GRIP program heavily focused on implementing an intervention response.

Additionally, the program contracted with a non-profit to provide the outreach services, and minimal prevention efforts that included community events and funding for organizations to offer other youth programming activities; Aurora Police administered the GREAT curriculum.

YVPP builds on the A-GRIP approach to include the below programming areas of other National Models to support the implementation of a balanced approach that is inclusive of prevention and intervention responses.



Other YVPP Duplication of Efforts

National Models	YVPP Aurora Model Strategies
National Gang Center: Cure Violence	<ul style="list-style-type: none"> • Community Mobilization Team Efforts: <i>Notice of Funding Opportunity</i> • Public Awareness Campaigns: <i>Notice of Funding Opportunity</i> • Violence Interruption: <i>Notice of Funding Opportunity</i>
The Health Alliance for Violence Prevention	<ul style="list-style-type: none"> • Hospital-Based Intervention Response: <i>Notice of Funding Opportunity</i>
<p>Center for Diseases Control (CDC): A Comprehensive Technical Package (2016)</p> <ul style="list-style-type: none"> • Promote family environments that support healthy development <ul style="list-style-type: none"> • Provide quality education in life <ul style="list-style-type: none"> • Strengthen youth skills • Connect youth to caring adults and activities • Create protective community environments • Intervene to lessen harms and prevent future risks 	<ul style="list-style-type: none"> • Focus on at-risk youth not identified as gang associated/affiliated: <i>In process</i> • Up-Stream Prevention Efforts & Youth Programming: <ul style="list-style-type: none"> ○ Pop-Up Event Series: <i>In process</i> ○ Youth Advisory Council & Service Jobs: <i>In process</i> ○ PROS Collaborative & Recreation Pass Distribution: <i>In process</i> ○ Strengthening Families: <i>Notice of Funding Opportunity</i> ○ GREAT Curriculum: <i>Notice of Funding Opportunity</i> ○ Safe Havens: <i>Notice of Funding Opportunity</i> ○ Collaborative with Aurora Libraries & Cultural Services: <i>Notice of Funding Opportunity</i> ○ Efforts of Community Mobilization Teams: <i>Notice of Funding Opportunity</i>



Key Takeaways

A-GRIP was the catalyst for a multi-agency partnership to include community-based organizations, places of worship, and criminal justice agencies

Providing a spectrum of prevention, intervention, and suppression efforts is key to program effectiveness

Community partner agencies leveraged the A-GRIP partnership to secure funding and expand services under the A-GRIP umbrella

A dedicated source of ongoing funding, such as surcharge funding, is needed for long-term program sustainability

